By: /s/ Alan Gura/ Alan Gura

IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF ILLINOIS **EASTERN DIVISION**

) Case No. 08-CV-3645
) MEMORANDUM OF POINTS) AND AUTHORITIES IN
) SUPPORT OF PLAINTIFFS') MOTION FOR SUMMARY
) JUDGMENT
)))
)
AUTHORITIES IN SUPPORT OF SUMMARY JUDGMENT
d, Adam Orlov, Colleen Lawson, David
Illinois State Rifle Association, by and
norandum of points and authorities in support
Respectfully submitted,
David G. Sigale (Atty. ID# 6238103) Law Firm of David G. Sigale, P.C. 4300 Commerce Court, Suite 300-3 Lisle, IL 60532 630.452.4547/Fax 630.596.4445

Attorneys for Plaintiffs

By: /s/ David G. Sigale/ David G. Sigale

TABLE OF CONTENTS

Table	of Authorities	i
Prelin	ninary Statement	1
Stater	ment of Facts	1
Sumn	nary of Argument	3
Argur	ment	5
I.	The Right to Arms Secured by the Second Amendment is a Privilege Or Immunity Within the Meaning of the Fourteenth Amendment, Which the States Shall Not Abridge.	5
II.	The Second Amendment Is Incorporated Under the Fourteenth Amendment's Due Process Clause.	8
III.	The Challenged Laws Violate Plaintiffs' Right to Keep Arms	13
Concl	usion	14

TABLE OF AUTHORITIES

Constitutional Provisions

U.S. Const. art. I, sec. 10.
U.S. Const. amend. II passim
U.S. Const. amend. XIV passim
Statutes
Chicago Mun. Code § 8-20-140
Cases
Barron ex rel. Tiernan v. Mayor of Baltimore, 32 U.S. (7 Pet.) 243 (1833)
Cameo Convalescent Center, Inc. v. Percy, 800 F.2d 108 (7th Cir. 1986)
Cruzan v. Dir., Mo. Dept. of Health, 497 U.S. 261 (1990)
District of Columbia v. Heller, 554 U.S, 128 S. Ct. 2783 (2008) 4, 8, 9, 10, 11, 12, 13
Duncan v. Louisiana, 391 U.S. 145 (1968)
EEOC v. Sears, Roebuck & Co., 417 F.3d 789 (7th Cir. 2005)
Eisenstadt v. Baird, 405 U.S. 438 (1972)
Fox v. Ohio, 46 U.S. (5 How.) 410 (1847)
Gideon v. Wainright, 372 U.S. 335 (1963)
Lawrence v. Texas, 539 U.S. 558 (2003)
Miller v. Texas, 153 U.S. 535 (1894)
Murdock v. Pennsylvania, 319 U.S. 105 (1943)
Murphy v. People, 2 Cow. 815 (N.Y. 1824)
Palko v. Connecticut, 302 U.S. 319 (1937)

People's Rights Org. v. City of Columbus, 152 F.3d 522 (6 th Cir. 1998)
Planned Parenthood v. Casey, 505 U.S. 833 (1992)
Poe v. Ullman, 367 U.S. 497 (1961)
Presser v. Illinois, 116 U.S. 252 (1886)
Quilici v. Village of Morton Grove, 695 F.2d 261 (7 th Cir. 1982)
Rochin v. California, 342 U.S. 165 (1952)
Saenz v. Roe, 526 U.S. 489 (1999)
Scott v. Sandford, 60 U.S. (19 How.) 393 (1857)
Silveira v. Lockyer, 312 F.3d 1052 (9 th Cir. 2002)
<i>The Slaughter-House Cases</i> , 83 U.S. (16 Wall.) 36 (1873)
Twitchell v. Commonwealth, 74 U.S. (7 Wall.) 321 (1869)
United States v. Cruikshank, 92 U.S. 542 (1876)
United States v. Emerson, 270 F.3d 203 (5th Cir. 2001)
Zobel v. Williams, 457 U.S. 55 (1982)
Scholarly Material
Akhil Reed Amar, The Bill of Rights (1998)
Akhil Reed Amar, The Bill of Rights and the Fourteenth Amendment, 101 Yale L.J. 1193 (1992)
Richard L. Aynes, Constricting the Law of Freedom: Justice Miller, the Fourteenth Amendment, and the Slaughter-House Cases, 70 Chi. Kent L. Rev. 627 (1994).
Michael Anthony Lawrence, Second Amendment Incorporation Through the Privileges or Immunities and Due Process Clauses, 72 Mo. Law. R. 1 (2007)

aurence H. Tribe, Taking Text and Structure Seriously: Reflections on Free-Form Method in Constitutional Interpretation,	
108 Harv. L. Rev. 1121 (1995)	. 5
ugene Volokh, State Constitutional Rights to Keep and Bear Arms, 11 Tex. Rev. Law & Pol. 191 (2006)	. 9
Other Sources	
rief of Amici States Texas, et al., Supreme Court No. 07-290	. 9
ong. Globe, 39 th Cong., 1 st Sess. (1866)	', 8
ong. Globe, 42d Cong., 1 st Sess. (1871)	. 7
obert Channick, <i>Morton Grove repeals 27-year old gun ban</i> , Chicago Tribune (July 28, 2008)	13

MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF PLAINTIFFS' MOTION FOR SUMMARY JUDGMENT

PRELIMINARY STATEMENT

But for the laws challenged in this action, plaintiffs would possess handguns in their homes. And while plaintiffs do not contest the constitutionality of gun registration *per se*, they seek to bring Chicago's gun registration program into compliance with constitutional standards.

The facts of this case are not subject to dispute. Nor can the challenged laws be thought compatible with the right to keep and bear arms. The only significant legal issue before the Court is whether the Second Amendment is binding upon state and local governmental entities through application of the Fourteenth Amendment. Plaintiffs submit that under any theory of Fourteenth Amendment incorporation, Chicago is bound to respect their rights under the Second Amendment. Plaintiffs are thus entitled to a summary judgment granting them injunctive relief.

STATEMENT OF FACTS

Defendant City of Chicago generally bans the home possession of handguns by requiring that all firearms be registered, but refusing the registration of handguns. Statement of Material Fact ("SMF") 13. The individual plaintiffs have each tried to register a handgun for possession in their Chicago homes, but the city has denied each of plaintiffs' handgun registration applications per its handgun registration ban. SMF 14-17. Orlov and David Lawson's were also denied handgun registration because their handguns were acquired prior to submission of the registration forms. SMF 15, 17. Each individual plaintiff fears arrest, criminal prosecution, incarceration, and fine if he or she were to possess a handgun within the home. SMF 18. Each individual plaintiff presently intends to possess a handgun within the home for self-defense, but is prevented from doing so by the city's active enforcement of the handgun ban. SMF 19.

Defendant City mandates that all lawfully registered guns be re-registered each year.

SMF 20. If a registered gun is not timely re-registered, that particular gun becomes

"unregisterable" and thus illegal to possess in Chicago. SMF 21. Plaintiff McDonald owns a

shotgun lawfully registered pursuant to the Chicago Municipal Code. SMF 22. Mr. Lawson

likewise owns various guns lawfully registered in the city. SMF 23. McDonald and Lawson fear

arrest, criminal prosecution, incarceration, and fine if they were to possess their guns in Chicago

without re-registering them annually. SMF 24.

On May 4, 2008, the registration for one of Mr. Lawson's rifles, a K31, lapsed. The rifle thus became permanently unregisterable within the City of Chicago. SMF 25. Mr. Lawson removed the rifle from his Chicago home and now keeps it outside the City of Chicago. SMF 26. Mr. Lawson fears arrest, criminal prosecution, incarceration, and fine if he were to possess the lapsed K31 rifle within his Chicago home without benefit of registration. SMF 27.

Plaintiff Lawson is not the only Chicagoan who had inadvertently allowed his firearm registration to lapse and thus render his gun "unregisterable." The phenomenon is responsible for a decline in the number of registered guns that does not reflect the true firearm population in the city. SMF 28. When Alderman Richard Mell had various firearms become unregisterable for lack of timely re-registration, he successfully sponsored an amnesty ordinance permitting the re-registration of lapsed firearms, for a limited time, upon payment of a fine. SMF 29. The amnesty ordinance does not repeal the re-registration requirement. SMF 30.

The city also requires that all firearms be registered prior to their acquisition, lest they become unregisterable. SMF 31. At times, compliance with this requirement is not strictly possible. In 2007, plaintiff David Lawson applied to purchase a rifle from the federal Civilian

Marksmanship Program ("CMP"). On October 18, 2007, Mr. Lawson was informed via e-mail that his application was granted and the rifle would be delivered to his Chicago home. SMF 32. The CMP requires that delivery be made to Mr. Lawson's Chicago home, because that is the address listed both in Mr. Lawson's driving license and Illinois Firearms Owner Identification Card. SMF 33.

On October 19, 2007, the CMP rifle arrived at the Lawson home via the U.S. Postal Service. SMF 34. Mr. Lawson thus had approximately a day's notice that he would be receiving the CMP rifle. Only upon receiving the CMP rifle could Mr. Lawson learn the gun's serial number, necessary to apply for a Chicago registration certificate for the firearm. SMF 35.

Mr. Lawson relocated the rifle outside of Chicago and, on November 30, 2007 applied to register the rifle. SMF 36. On December 11, 2007, that application was refused because Lawson did not effectuate registration of the rifle prior to taking possession of it. SMF 37. Mr. Lawson presently intends to possess the CMP rifle within his home, but is prevented from doing so only by the city's active enforcement of the pre-acquisition registration requirement and now unregisterable status of that firearm. SMF 38. Mr. Lawson fears arrest, criminal prosecution, incarceration, and fine if he were to possess this rifle within his home. UMF 39.

Plaintiffs Second Amendment Foundation and Ilinois State Rifle Association each have individual members who are impacted by the challenged laws. SMF 6, 8. Vindication of the right to keep and bear arms is germane to these organizations' purposes. SMF 5, 7.

SUMMARY OF ARGUMENT

Applying Fourteenth Amendment incorporation tests to the Second Amendment right to keep and bear arms, there can be only one result: the Second Amendment applies to the states.

The right to keep and bear arms is among the privileges and immunities of United States citizenship which the states are forbidden from abridging. Indeed, the Fourteenth Amendment was intended and originally understood to stop the states' abridgement of the right to keep and bear arms. The Fourteenth Amendment's Privileges and Immunities Clause may have been given a wrong, parsimoniously narrow interpretation by the Supreme Court in *The Slaughter*-House Cases, 83 U.S. (16 Wall.) 36 (1873), but Second Amendment incorporation through that provision remains the most logical course of action. Considering the widely held view that the current Privileges or Immunities Clause jurisprudence is incorrect, and the recent suggestion by an Associate Justice of the Supreme Court that this doctrine be revisited, plaintiffs would in good faith urge that this precedent be reconsidered to better honor the original intent, meaning, and plain text of the Fourteenth Amendment.

Yet other precedent requires entry of judgment for plaintiffs. However Slaughter-House hampers incorporation through the Privileges or Immunities Clause, the Supreme Court's wellestablished doctrine of selective incorporation through the Fourteenth Amendment's Due Process Clause mandates that the City of Chicago respect its residents' Second Amendment rights.

Applying the Second Amendment to the challenged laws, the latter must yield. A ban on the home possession of handguns by law-abiding adults is clearly unconstitutional. *District of* Columbia v. Heller, 554 U.S. , 128 S. Ct. 2783, 2818 (2008). And while Heller did not purport to define the precise standard of review under which gun regulations must be examined in Second Amendment cases, Chicago's re-registration and pre-acquisition registration requirements, and "unregisterability" penalty, fail any possible standard of review.

ARGUMENT

I. THE RIGHT TO ARMS SECURED BY THE SECOND AMENDMENT IS A PRIVILEGE OR IMMUNITY WITHIN THE MEANING OF THE FOURTEENTH AMENDMENT, WHICH THE STATES SHALL NOT ABRIDGE.

The Fourteenth Amendment provides, in pertinent part: "No state shall make or enforce any law which shall abridge the privileges or immunities of citizens of the United States." U.S. Const. amend. XIV, sec. 1, cl. 2. The Fourteenth Amendment Privileges or Immunities Clause was originally intended and understood to incorporate the Bill of Rights – including, specifically, the Second Amendment – as against the states. It should be given this effect today.

Plaintiffs acknowledge that this argument is foreclosed in this Court by *The Slaughter-House Cases*, 83 U.S. (16 Wall.) 36 (1873), holding that the Privileges or Immunities Clause guarantees only rights that flow from the existence of United States citizenship, such as the rights to diplomatic protection abroad or to access the navigable waterways of the United States.

Slaughter-House may be binding law, but "everyone' agrees the Court [has] incorrectly interpreted the Privileges or Immunities Clause." Richard L. Aynes, **Constricting the Law of Freedom: Justice Miller, the Fourteenth Amendment, and the Slaughter-House Cases, 70 Chi.

Kent L. Rev. 627 (1994); **see also Laurence H. Tribe, **Taking Text and Structure Seriously:** Reflections on Free-Form Method in Constitutional Interpretation, 108 Harv. L. Rev. 1121, 1297 n. 247 (1995) ("[T] he Slaughter-House Cases incorrectly gutted the Privileges or Immunities Clause"); Akhil Reed Amar, **The Bill of Rights and the Fourteenth Amendment, 101 Yale L.J. 1193, 1258-59 (1992). "Legal scholars agree on little beyond the conclusion that the Clause does not mean what the Court said it meant in 1873." **Saenz v. Roe, 526 U.S. 489, 523 n.1 (1999) (Thomas, J. dissenting) (citations omitted). Indeed, Justice Thomas, joined by Chief Justice

Case 1:08-cv-03645

Rehnquist, declared that he "would be open to reevaluating [the Privileges or Immunities Clause's] meaning in an appropriate case." Saenz, 526 U.S. at 528 (Thomas, J., dissenting). This is an appropriate such case, considering that no modern court has considered the interplay between the Second Amendment, properly understood, and the Fourteenth Amendment.

Before the Civil War, the Supreme Court held that states were not bound by the Bill of Rights. Barron ex rel. Tiernan v. Mayor of Baltimore, 32 U.S. (7 Pet.) 243 (1833). Barron proved intolerable during Reconstruction. With recalcitrant southern states actively oppressing Americans just freed from slavery, Congress saw the need to constitutionally define American citizenship and imbue that citizenship with meaningful federal protection. Thus the Fourteenth Amendment's first section was designed to overrule two Supreme Court precedents. The first clause dispensed with Scott v. Sandford, 60 U.S. (19 How.) 393 (1857), which held that people of African descent could not be American citizens or citizens of American states. The Privileges or Immunities Clause was aimed squarely at overruling *Barron*.

"[I]n drafting section one," Fourteenth Amendment author Rep. John Bingham

looked to Barron itself for guidance. Within the words of Chief Justice John Marshall he found clear instructions: "Had the framers of these amendments intended them to be limitations on the powers of the state governments, they would have imitated the framers of the original constitution, and have expressed that intention."

Michael Anthony Lawrence, Second Amendment Incorporation Through the Privileges or Immunities and Due Process Clauses, 72 Mo. Law. R. 1, 18 (2007) (hereafter "Lawrence")

[&]quot;Since the adoption of [the Fourteenth] Amendment, ten Justices have felt that it protects from infringement by the States the privileges, protections, and safeguards granted by the Bill of Rights . . . Unfortunately it has never commanded a Court. Yet, happily, all constitutional questions are always open." Gideon v. Wainright, 372 U.S. 335, 345-46 (1963) (Douglas, J., concurring) (citation omitted).

(quoting Cong. Globe, 42d Cong., 1st Sess. 84 App. (1871); *Barron*, 32 U.S. at 250). The opening words of the Privileges or Immunities Clause thus imitate directly the command of Article I, Section 10 referenced by *Barron*: "No state shall." Bingham made explicit that *Barron*'s suggestion was followed in order to bind the states. Id., at 18-19 and citations therein.

As for the privileges and immunities that "no state shall . . . abridge," these included, at a minimum, the Bill of Rights. "Congress in 1866 understood perfectly well that section one was intended to repudiate *Barron*. 'Over and over [John Bingham] described the privileges-or-immunities clause as encompassing 'the bill of rights' – a phrase he used more than a dozen times in a key speech . . ." Lawrence, 72 Mo. L. Rev. at 19 (quoting Akhil Reed Amar, The BILL OF RIGHTS 182 (1998) (hereafter "Amar"). The Fourteenth Amendment's Senate sponsor, Senator Jacob Howard, explained the Privileges or Immunities Clause's incorporating scope:

To these privileges and immunities, whatever they may be – for they are not and cannot be fully defined in their entire extent and precise nature – to these should be added the personal right guarantied and secured by the first eight amendments of the Constitution; such as the freedom of speech, . . . and the right to keep and to bear arms The great object of the first section of this amendment is, therefore, to restrain the power of the States and compel them at all times to respect these great fundamental guarantees.

Cong. Globe, 39th Cong., 1st Sess. 2765-66 (1866) (emphasis added).

These and numerous other widely-reported congressional comments expressing the Fourteenth Amendment's repudiation of *Barron* were unopposed. Amar, at 186-87. Indeed, the Fourteenth Amendment's southern opponents understood that the Privileges or Immunities Clause incorporated the Bill of Rights, as did those who promoted the Fourteenth Amendment's ratification among the states. *See discussion in* Lawrence, at 22-27. And arguably, the right to keep and bear arms was the right whose incorporation was most urgently desired. "With respect

to the proposed [Fourteenth] Amendment, Senator Pomeroy described as one of the three "indispensable" "safeguards of liberty . . . under the Constitution" a man's "right to bear arms for the defense of himself and family and his homestead." *Heller*, 128 S. Ct. at 2811 (citing Cong. Globe, 39th Cong., 1st Sess., 1182 (1866)).

Accordingly, until *Slaughter-House*, it was perfectly understood by fans and foes of the Fourteenth Amendment alike that the Privileges or Immunities Clause incorporates the entire Bill of Rights as against the states – including the Second Amendment. For purposes of this motion, it suffices to note that *Slaughter-House*'s evisceration of the Privileges or Immunities Clause was wrong the day it was decided and remains wrong today.

II. THE SECOND AMENDMENT IS INCORPORATED UNDER THE FOURTEENTH AMENDMENT'S DUE PROCESS CLAUSE.

Slaughter-House may have rendered the Privileges or Immunities Clause meaningless, but the Supreme Court would discover another approach to Fourteenth Amendment incorporation. It is now well-established that the amendment's Due Process Clause has a substantive dimension, and that deprivation of enumerated constitutional rights is thus largely incompatible with due process. Almost every provision of the Bill of Rights considered for incorporation in the modern era has been incorporated.

In the early days of incorporation, the Supreme Court explained that "immunities that are valid as against the federal government by force of the specific pledges of particular amendments have been found to be implicit in the concept of ordered liberty, and thus, through the Fourteenth Amendment, become valid as against the states." *Palko* v. *Connecticut*, 302 U.S. 319, 324-25 (1937). The Second Amendment, given its forceful command and basis in the inherent human

right of self-preservation, would surely pass this test. But the Supreme Court would settle on an analysis proven yet more amenable to incorporation. The modern incorporation test asks whether a right is "fundamental to the American scheme of justice," Duncan v. Louisiana, 391 U.S. 145, 149 (1968), or "necessary to an Anglo-American regime of ordered liberty," id., at 150 n.14. Duncan's analysis suggested looking to the right's historical acceptance in our nation, its recognition by the states, any trend regarding state recognition, and the purpose behind the right.

The right to bear arms clearly meets the modern incorporation standard. "By the time of the founding, the right to have arms had become fundamental for English subjects." Heller, at 2798 (citations omitted). The violation of that right by George III "provoked polemical reactions by Americans invoking their rights as Englishmen to keep arms." Id., at 2799. The Second Amendment "codified a right inherited from our English ancestors." Id., at 2802 (citation omitted). Indeed, when the constitution was considered, demands for a bill of rights prevailed in five of seven constitutional ratifying conventions; the only provisions common to all bill of rights demands were freedom of religion and the right to arms. Forty-four of the fifty states secure a right to arms in their constitutions, and of these, fifteen are either new or strengthened since 1970. Eugene Volokh, State Constitutional Rights to Keep and Bear Arms, 11 Tex. Rev. Law & Pol. 191 (2006). And in *Heller*, thirty-two states advised the Supreme Court that the individual Second Amendment "is properly subject to incorporation." Brief of Amici States Texas, et al., Supreme Court No. 07-290, at 23 n.6.²

The Second Amendment's purpose confirms its incorporation. "The inherent right of self-defense has been central to the Second Amendment right." Heller, at 2818. Blackstone

²North Carolina joined the brief's 31 original signatories by letter.

described that right as preserving "the natural right of resistance and self- preservation,' and 'the right of having and using arms for self-preservation and defence.'" *Heller*, at 2792 (citations omitted). The Supreme Court binds the states to respect unenumerated rights which, like the Second Amendment, are rooted in deference to personal autonomy. Observing that "no right is held more sacred, or is more carefully guarded, by the common law, than the right of every individual to the possession and control of his own person, free from all restraint or interference of others, unless by clear and unquestionable authority of law," *Cruzan* v. *Dir.*, *Mo. Dept. of Health*, 497 U.S. 261, 269 (1990) (citation omitted), the Supreme Court recognized a right to refuse life-sustaining medical care. Id., at 278; *see also Eisenstadt* v. *Baird*, 405 U.S. 438, 453 (1972) ("the right of the individual . . . to be free from unwarranted governmental intrusion into matters so fundamentally affecting a person as the decision whether to bear or beget a child"); *Lawrence* v. *Texas*, 539 U.S. 558, 562 (2003) ("liberty of the person both in its spatial and more transcendent dimensions" supports right to consensual intimate relationships); *Rochin* v. *California*, 342 U.S. 165 (1952) (right of bodily integrity against police searches).

It is unfathomable that the states are constitutionally limited in their regulation of medical decisions or intimate relations, because these matters touch upon personal autonomy, but are unrestrained in their ability to trample upon the enumerated right to arms designed to enable self-preservation. If abortion is protected because "[a]t the heart of liberty is the right to define one's own concept of existence," *Planned Parenthood* v. *Casey*, 505 U.S. 833, 851 (1992), the right of armed self-defense against violent criminal attack is surely deserving of incorporation. Indeed, *Casey* invoked the second Justice Harlan's celebrated passage describing the liberty protected by the Due Process Clause as broader than "a series of isolated points pricked out in terms of the

taking of property; the freedom of speech, press, and religion; the right to keep and bear arms; the freedom from unreasonable searches and seizures; and so on." Id., at 848 (quoting *Poe* v. Ullman, 367 U.S. 497, 543 (1961) (Harlan, J., dissenting)) (emphasis added). Liberty cannot now be defined so narrowly as to exclude one of its more obvious attributes.

The Second Amendment also has another purpose, spelled out in the prefatory clause: preservation of the people's ability to act as militia. *Heller*, at 2800-01. The Amendment's framers believed this purpose was "necessary to the security of a free state." U.S. Const. amend. II. By its own terms, the Second Amendment secures a fundamental right.

Three Supreme Court decisions have rejected the Second Amendment's direct application to the states. But these holdings did not discuss Fourteenth Amendment incorporation.

With respect to Cruikshank's [United States v. Cruikshank, 92 U.S. 542 (1876)] continuing validity on incorporation, a question not presented by this case, we note that Cruikshank also said that the First Amendment did not apply against the States and did not engage in the sort of Fourteenth Amendment inquiry required by our later cases.

Heller, 128 S. Ct. at 2813 n.23 (emphasis added).

Heller noted that Presser v. Illinois, 116 U.S. 252 (1886) and Miller v. Texas, 153 U.S. 535 (1894) "reaffirmed that the Second Amendment applies only to the Federal Government." Id. But both these cases precede the incorporation era, and suffer from the same flaw that renders Cruikshank non-authoritative: an absence of the "required" modern incorporation analysis. See also Duncan, 391 U.S. at 155 (complete non-incorporation "a position long since repudiated"). Miller's observation that the Second Amendment did not bind the states referenced the Fourth Amendment for the same proposition. *Miller*, 153 U.S. at 538. Clearly the city would not cite *Miller*'s language for the proposition that its police force need not obey the Fourth Amendment.

In any event, Miller's non-incorporation language is dicta; the case was dismissed because the constitutional claims were not preserved at trial. *Miller*, 153 U.S. at 537-38.

As for *Presser*, the Supreme Court in that case reasoned that the Second Amendment "is one of the amendments that has no other effect than to restrict the powers of the National government." Presser, 116 U.S. at 265. Among the other amendments suggested by Presser as not being incorporated are the First (citing Cruikshank). Fifth, and Sixth, Id. Presser relied upon cases that are clearly no longer authoritative, and failed to engage in the now-required incorporation analysis that would not be announced until deep into the following century.

The Seventh Circuit once reasoned that *Presser* precluded Second Amendment incorporation. *Quilici* v. *Village of Morton Grove*, 695 F.2d 261 (7th Cir. 1982). But *Quilici* has been all but overruled by Heller. Quilici's dicta that "the right to keep and bear handguns is not guaranteed by the Second Amendment," Quilici, 695 F.2d at 270 (footnote omitted), is no longer recognized as law. As for *Presser*'s relevance to incorporation, *Quilici* noted that "appellants offer[ed] no authority, other than their own opinions, to support their arguments that *Presser* is no longer good law or would have been decided differently today." Quilici, 695 F.2d at 270.

Times have changed. As noted *supra*, the Supreme Court explained that *Cruikshank*, upon which *Presser* relied, did not "engage in the sort of Fourteenth Amendment inquiry required by our later cases." Heller, at 2813 n.23. Quilici's refusal to consider "historical

³Takings Clause not incorporated, citing *Barron*; Double Jeopardy Clause not incorporated, citing Fox v. Ohio, 46 U.S. (5 How.) 410 (1847).

⁴Right to be informed of accusation not incorporated, citing Twitchell v. Commonwealth, 74 U.S. (7 Wall.) 321 (1869); right to criminal jury trial not incorporated, citing Murphy v. People, 2 Cow. 815 (N.Y. 1824).

analysis of the development of English common law and the debate surrounding the adoption of the second and fourteenth amendments," *Quilici*, 695 F.2d at 270 n.8, key aspects of "the sort of inquiry" now "required" by *Heller*, at 2813 n.23, further undercut *Quilici*'s authority.

Since *Quilici*, two circuits concluded *Presser* had been overtaken by the incorporation doctrine. Judge Reinhardt, in elucidating the "collective right" theory rejected in *Heller*, agreed that *Presser* and *Cruikshank* "rest on a principle that is now thoroughly discredited." *Silveira* v. *Lockyer*, 312 F.3d 1052, 1066 n.17 (9th Cir. 2002) (citing *United States* v. *Emerson*, 270 F.3d 203, 221 n.13 (5th Cir. 2001)). After *Heller*, the Seventh Circuit would surely conduct a modern incorporation analysis, as should this Court. *Quilici* poses no obstacle. "Our decisions do not bind the district court when there has been a relevant intervening change in the law." *EEOC* v. *Sears, Roebuck & Co.*, 417 F.3d 789, 796 (7th Cir. 2005) (citation omitted); *cf. Cameo Convalescent Center, Inc.* v. *Percy*, 800 F.2d 108, 110 (7th Cir. 1986). *Heller*'s limitation of *Cruikshank*, and instruction that modern incorporation analysis is required to resolve the issue of Second Amendment incorporation, constitute a relevant intervening change in the law. The Village of Morton Grove must understand *Quilici*'s limitations, as it just repealed its handgun ban in the face of a post-*Heller* challenge. Robert Channick, *Morton Grove repeals 27-year old gun ban*, Chicago Tribune (July 28, 2008).

III. THE CHALLENGED LAWS VIOLATE PLAINTIFFS' RIGHT TO KEEP ARMS.

Handgun bans of the sort at issue here clearly violate the Second Amendment. *Heller*, at 2818. With respect to the other challenged provisions, *Heller* made clear that the standard of review in Second Amendment cases should be one befitting other enumerated constitutional rights. *Heller*, at 2818 n.27. The Fifth Circuit employs a version of strict scrutiny, allowing

those laws that are "limited, narrowly tailored specific exceptions or restrictions for particular cases that are reasonable and not inconsistent with the right of Americans generally to individually keep and bear their private arms as historically understood in this country." *Emerson*, 270 F.3d at 261. Regardless of the standard to be applied, the challenged laws fail.

Whatever the value of registration, the requirement that guns be constantly re-registered burdens gun ownership but serves no useful purpose. The city already mandates that registrants immediately notify police of any changes in their registration information, including loss or disposition of a gun or registration certificate. Chicago Mun. Code § 8-20-140. Moreover, "[a] state may not impose a charge for the enjoyment of a right granted by the Federal Constitution." *Murdock* v. *Pennsylvania*, 319 U.S. 105 (1943). The penalty for lapsed or improper registration rendering the subject firearm "unregisterable" is likewise unconstitutional. Whatever penalty the City might wish to impose for non-compliance with a registration scheme (within other constitutional limitations), permanently banning the gun at issue from lawful possession is an extreme, unwarranted deprivation of the right to keep arms.

But the non-registerability penalty is not merely a Second Amendment violation. The penalty violates the Equal Protection Clause as well, because the would-be registrant is fully capable of registering an identical firearm – just not the particular firearm whose registration lapsed or failed for some reason. The non-registerability penalty thus creates two classes of identical firearms: one which can be possessed, and one which cannot, and the only distinction between the two is that an item falling in the latter category was once subject to a registration failure. This is precisely the sort of classification held to violate the Equal Protection Clause, under a rational basis analysis, in *People's Rights Org.* v. *City of Columbus*, 152 F.3d 522, 532

(6th Cir. 1998) (unconstitutional to base registerability of firearms upon prior compliance with registration law). Of course, whatever the standard of review for equal protection analysis in cases touching upon Second Amendment rights, it must be now be higher than rational basis. *See Zobel* v. *Williams*, 457 U.S. 55, 60-61 (1982) (failing lowest standard, no need for testing higher standard). Defendant itself realized that the practice of rendering guns whose registration has lapsed "unregisterable" frustrates legitimate gun ownership, and that annual re-registration is so burdensome as to discourage compliance with the registration program.

The pre-acquisition registration requirement, at least as applied to plaintiffs, is likewise unconstitutional. The city has no valid interest regulating the acquisition of firearms outside its borders, and should not ban the registration of firearms lawfully acquired elsewhere if they are otherwise registerable. And as David Lawson's attempt to register a CMP rifle demonstrates, rigid application of the pre-acquisition rule can bar even innocuous activity. People should be afforded a reasonable opportunity to comply with the registration requirements.

CONCLUSION

Defendant is bound to respect Plaintiffs' Second Amendment rights by the Fourteenth Amendment. There being no factual dispute, Plaintiffs are entitled to summary judgment.

Dated: July 31, 2008 Respectfully submitted,

Alan Gura (admitted pro hac vice) Gura & Possessky, PLLC 101 N. Columbus Street, Suite 405 Alexandria, VA 22314 703.835.9085/Fax 703.997.7665

630.452.4547/Fax 630.596.4445

David G. Sigale (Atty. ID# 6238103)

Law Firm of David G. Sigale, P.C. 4300 Commerce Court, Suite 300-3

By: /s/ Alan Gura/ By: /s/ David G. Sigale/
Alan Gura David G. Sigale

Lisle, IL 60532

CERTIFICATE OF SERVICE

The undersigned, an attorney of record for the plaintiffs, hereby certifies that on July 31, 2008, he served a copy of the above **Memorandum of Points and Authorities in Support of Motion for Summary Judgment**, and this certificate of service, on:

Michael A. Forti Mardell Nereim Andrew W. Worseck William Macy Aguiar City of Chicago Department of Law Constitutional and Commercial Litigation Division 30 N. LaSalle Street, Suite 1230 Chicago, IL 60602

by electronic means pursuant to Electronic Case Filing (ECF). Pursuant to FRCP 5, the undersigned certifies that, to his best information and belief, there are no non-CM/ECF participants in this matter.

The undersigned also effect service of the foregoing on:

Stephen A. Kolodziej (Counsel for Plaintiffs in *NRA* v. *City of Chicago*, No. 08-3697) Brenner, Ford, Monroe & Scott 33 N. Dearborn Street, Suite 300 Chicago, IL 60602

Fax: 312-781-9202

Stephen Halbrook (Counsel for Plaintiffs in *NRA* v. *City of Chicago*, No. 08-3697) 10560 Main Street, Suite 404 Fairfax, VA 22030

Fax: 703-359-0938

by facsimile and by first class United States Mail, postage pre-paid.

/s/David G	. Sigale	
	_	

IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF ILLINOIS EASTERN DIVISION

) Case No. 08-CV-3645
)) SEPARATE STATEMENT OF) MATERIAL FACTS IN) SUPPORT OF PLAINTIFFS') MOTION FOR SUMMARY) JUDGMENT)
)
ERIAL FACTS IN SUPPORT OF SUMMARY JUDGMENT d, Adam Orlov, Colleen Lawson, David
Illinois State Rifle Association, by and
rate statement of material facts as to which
on for summary judgment.
Respectfully submitted,
David G. Sigale (Atty. ID# 6238103) Law Firm of David G. Sigale, P.C. 4300 Commerce Court, Suite 300-3 Lisle, IL 60532 630.452.4547/Fax 630.596.4445
1

By: /s/ David G. Sigale/ David G. Sigale

Attorneys for Plaintiffs

By: /s/ Alan Gura/

Alan Gura

SEPARATE STATEMENT OF MATERIAL FACTS IN SUPPORT OF PLAINTIFFS' MOTION FOR SUMMARY JUDGMENT

THE PARTIES

- 1. Plaintiff Otis McDonald is a natural person 1. McDonald Decl., Exh. A, B. residing in Chicago, Illinois.
- 2. Plaintiff Adam Orlov is a natural person 2. Orlov Decl., Exh. C. residing in Chicago, Illinois.
- 3. Plaintiff Colleen Lawson is a natural person 3. C. Lawson Decl., Exh. D. residing in Chicago, Illinois.
- 4. Plaintiff David Lawson is a natural person 4. D. Lawson Decl., Exh. E-G. residing in Chicago, Illinois.
- 5. Plaintiff Second Amendment Foundation, Inc. is a non-profit membership organization incorporated under the laws of Washington with its principal place of business in Bellevue, Washington. SAF has over 600,000 members and supporters nationwide, including many in Chicago. The purposes of SAF include education, research, publishing and legal action focusing on the Constitutional right to privately own and possess firearms, and the consequences of gun control.
- 5. Gottlieb Decl., ¶ 2.

- 6. The Second Amendment Foundation has individual members who are impacted by the laws challenged in this litigation.
- 6. Gottlieb Decl., ¶ 3.
- 7. Plaintiff Illinois State Rifle Association is a non-profit membership organization incorporated under the laws of Illinois with its principal place of business in Chatsworth, Illinois. ISRA has over 17,000 members and supporters in Illinois, including many in Chicago. The purposes of ISRA include securing the Constitutional right to privately own and possess firearms within Illinois, through education, outreach, and litigation.
- 7. Pearson Decl., ¶ 2.

- 8. The Illinois State Rifle Association has individual members who are impacted by the laws challenged in this litigation.
- 8. Pearson Decl., ¶ 3.
- 9. Defendant City of Chicago is a municipal entity.
- 9. Answer, \P 7.

JURISDICTION

- 10. The Court has subject matter jurisdiction over this action as the claims present questions of federal law.
- 10. *See generally* Complaint; 28 U.S.C. §§ 1331, 1343.
- 11. The Court has personal jurisdiction over defendant City of Chicago as the city is located within the jurisdictional reach of the Court.
- 11. 28 U.S.C. § 93(a)(1).

VENUE

- 12. Venue is proper in this Court as the defendant is located within this judicial district, plaintiffs reside in this judicial district, and a substantial part of the events or omissions giving rise to the claim occurred in this judicial district.
- 12. 28 U.S.C. § 1391; see generally Complaint;
 Answer, ¶ 10; Declarations and Exhibits to this motion.

MATERIAL FACTS

- 13. Defendant City of Chicago generally bans the home possession of handguns by requiring that all firearms be registered, but refusing the registration of handguns.
- 13. Chicago Mun. Code §§ 8-20-040; 8-20-050; Answer, ¶¶ 36, 37.
- 14. Plaintiff Otis McDonald applied to register a handgun for possession in his Chicago home, but was denied per the city's handgun ban.
- 14. McDonald Decl.,¶ 1; Exh. A
- 15. Plaintiff Adam Orlov applied to register a handgun for possession in his Chicago home, but was denied per the city's handgun ban and pre-acquisition registration requirement.
- 15. Orlov Decl., ¶ 1; Exh. C.
- 16. Plaintiff Colleen Lawson applied to register a handgun for possession in her Chicago home, but was denied per the city's handgun ban.
- 16. C. Lawson Decl., ¶ 1; Exh. D

- 17. Plaintiff David Lawson applied to register a handgun for possession in his Chicago home, but was denied per the city's handgun ban and pre-acquisition registration requirement.
- 17. D. Lawson Decl., ¶ 1; Exh. D
- 18. Each individual plaintiff fears arrest, criminal prosecution, incarceration, and fine if he or she were to possess a handgun within the home.
- 18. McDonald Decl., ¶ 2; Orlov Decl., ¶ 2; C. Lawson Decl., ¶ 2; D. Lawson Decl., ¶ 2.
- 19. Each plaintiff presently intends to possess a handgun within the home for self-defense, but is prevented from doing so only by the city's active enforcement of the handgun ban.
- 19. McDonald Decl., ¶ 2, 3; Orlov Decl., ¶ 2; C. Lawson Decl., ¶ 2; D. Lawson Decl., ¶ 2.
- 20. Defendant city mandates that all registered guns be re-registered each year.
- 20. Chicago Mun. Code § 8-20-200; Answer, ¶ 39.
- 21. If a registered gun is not timely re-registered, that particular gun becomes "unregisterable" and thus illegal to possess in Chicago.
- 21. Chicago Mun. Code § 8-20-200(c); Answer, ¶ 39.
- 22. Plaintiff McDonald owns a shotgun lawfully registered pursuant to the Chicago Municipal Code.
- 22. McDonald Decl. ¶ 4; Exh. B.
- 23. Plaintiff David Lawson owns various guns lawfully registered pursuant to the Chicago Municipal Code.
- 23. D. Lawson Decl. ¶ 3; Exh. F.
- 24. Plaintiffs McDonald and David Lawson fear arrest, criminal prosecution, incarceration, and fine if they were to possess their guns in Chicago without re-registering them annually.
- 24. McDonald Decl., ¶ 4; D. Lawson Decl., ¶ 4.
- 25. On May 4, 2008, the registration for one of Mr. Lawson's rifles, a K31, lapsed. The rifle thus became permanently unregisterable within the City of Chicago.
- 25. D. Lawson Decl., ¶ 5.
- 26. Mr. Lawson removed the rifle from his Chicago home and now keeps it outside the City of Chicago.
- 26. D. Lawson Decl., ¶ 5.

- 27. Mr. Lawson fears arrest, criminal prosecution, incarceration, and fine if he were to possess the lapsed K31 rifle within his Chicago home without benefit of registration.
- 28. The unregisterability penalty and re-registration requirement have caused a decline in the number in the number of registered guns, such that the city's registry does not reflect the true firearm population in the city.

- 29. When Alderman Richard Mell had various firearms become unregisterable for lack of timely re-registration, he successfully sponsored an amnesty ordinance permitting the re-registration of lapsed firearms upon payment of a fine.
- 30. The amnesty ordinance does not repeal the reregistration annual requirement.
- 31. The city also requires that all firearms be registered prior to their acquisition, lest they become unregisterable.
- 32. In 2007, plaintiff David Lawson applied to purchase a rifle from the federal Civilian Marksmanship Program ("CMP"). On October 18, 2007, Mr. Lawson was informed via email that his application was granted and the rifle would be delivered to his Chicago home.

- 27. D. Lawson Decl., ¶ 5.
- 28. Fran Spielman, *Daley backs Mell's gun plan*, Chicago Sun-Times (May 21, 2008); Fran Spielman, *Aldermen extend amnesty to re-register guns in city*, Chicago Sun-Times (June 4, 2008); Hal Dardick, *Committee OKs gun registry changes*, Chicago Tribune (June 4, 2008).
- 29. Fran Spielman, *Daley backs*Sun-Times (May 21, 2008);
 Fran Spielman, *Aldermen extend amnesty to re-register guns in city*, Chicago SunTimes (June 4, 2008); Hal
 Dardick, *Committee OKs gun registry changes*, Chicago
 Tribune (June 4, 2008).
- 30. Chicago City Clerk
 Document S02008-2626,
 Ordinance of June 11, 2008.
- 31. Chicago Mun. Code § 08-20-090; Answer, ¶ 38; Exh. G.
- 32. D. Lawson Decl., ¶ 6; Exh. G

- 33. The CMP requires that delivery be made to Mr. Lawson's Chicago home, because that is the address listed both in Mr. Lawson's driving license and Illinois Firearms Owner Identification Card.
 - 33. D. Lawson Decl., ¶ 6; Exh. G
- 34. On October 19, 2007, the CMP rifle arrived at the Lawson home via the U.S. Postal Service.
- 34. D. Lawson Decl., ¶ 7; Exh. G
- 35. Mr. Lawson thus had approximately a day's notice that he would be receiving the CMP rifle. Only upon receiving the CMP rifle could Mr. Lawson learn the gun's serial number, necessary to apply for a Chicago registration certificate for the firearm.
- 35. D. Lawson Decl., ¶ 7; Exh. G

- 36. Mr. Lawson relocated the rifle outside of Chicago and, on November 30, 2007 applied to register the rifle.
- 36. D. Lawson Decl., ¶ 8; Exh. G
- 37. On December 11, 2007, that application was refused because Lawson did not effectuate registration of the rifle prior to taking possession of it.
- 37. D. Lawson Decl., ¶ 8; Exh. G
- 38. Mr. Lawson presently intends to possess the CMP rifle within his home, but is prevented from doing so only by the city's active enforcement of the pre-acquisition registration requirement and now unregisterable status of that firearm.
 - 38. D. Lawson Decl., ¶ 10.
- 39. Mr. Lawson fears arrest, criminal prosecution, incarceration, and fine if he were to possess the CMP rifle within his home.
- 39. D. Lawson Decl., ¶ 10.

City of Chicago / Department of Police Document 34-3

Gun Registration Program 3510 S. Michigan Avenue, Room 1027 Chicago, Illinois 60653 (312) 745-5164



Filed 07/31/2008 Page 1 of 1

Jody P. Weis, Superintendent of Police

June 13, 2008

Mr. OTIS MCDONALD

Chicago, IL

Dear Mr. OTIS MCDONALD:

A review of your application and the records maintained by the Chicago Police Department indicate that you are ineligible to register the below referenced firearm. Pursuant to Chapter 8-20 of the Municipal Code of the City of Chicago, your firearm registration(s) are denied for the following reason:

---- Firearm cannot be registered pursuant to Municipal Code Section 8-20-050. Hanguns cannot be registered.

The following firearm(s) are affected by this notification:

Registration NumberMake/ManufacturerModelSerial NumberD007685LBeretta Usa Corp950C74057

Pursuant to the Municipal Code Section 8-20-130, you may file a written request for hearing before the Mayor's License Commission. This request for hearing must be made in writing or by fax within 10 days after receipt of this notice. The request should be sent to:

Municipal Division Chief Department of Administration Hearings Municipal Hearings Division 740 N. Sedgwick, 2nd Floor Chicago, IL 60610

The request can be faxed to (312) 742-8248

If you do not appeal this denial, you are directed to do one of the following: 1) peaceably surrender to the Chicago Police Department the firearm for which you were denied registration, or 2) remove your unregistered firearm(s) from the City of Chicago corporate limits within 10 days fo receiving this notification or within 3 days after notification of an unfavorable decision by the Mayor's License Commission, or 3) otherwise lawfully dispose of your interest in such firearm(s).

If the subject firearm has already been sold or transferred, complete the enclosed Firearm Dispositon Form(CPD-31.610) and mail the hard copy directly to the Gun Registration Program. If you are surrendering a firearm, you should call "911" and a police officer will pick up the weapon. The police officer will send the form to the Gun Registration Program. You Should retain the top copy of this form for your records.

Gun Registration Program Chicago Police Department

CPD-31.624-c (Rev.11/05

Page 1 of 1



Home » Firearm Registration

Name: MCDONALD, OTIS

1. Applicant Information ▶2.Firearms = 3.Review

[Save] Done]

Sleps: 2 Firearms





Firearms

Registratio No	Serial No	Firearm Make	Firearm Model	Firearm Type	Caliber	Barrel length	Registration Status TESSIE W JOHNES POSTED AUG 8TH C
171187	N529976\	REMINGTON ARMS	1100	SHOTGUN	12	300	EXPIRED 57
D007319L	1914545	REMINGTON ARMS	552	RIFLE	22	23	DENIED-MISCELLANEOUS DENIALS
D007321S	70825	SPANISH MILITARY	UNKNOWN	PISTOL	32	5	DENIED-NO FIREARM SOLD OR TRANSFERRED WITHI
D007685L	C74057	BERETTA USA CORP	950	PISTOL	22	9	DENIED-NO HAND GUNS REGISTERED
Ed. R007358L	N771385	WINCHESTER	1400	SHOTGUN	20	27	NEW REGISTRATION 12 JUN. 2008 .:
	æ	18		*			row(s) 1 - 5 of 5

User PC0M927 Module: 13420 \$Revision: 1.110 \$

Copyright © 2002, All sights reserved.

City of Chicago / Department of Police Gun Registration Program 3510 S. Michigan Avenue, Room 1027 Chicago, Illinois 60653 (312) 745-5164



Richard M. Daley, Mayor

Jody P. Weis, Superintendent of Police

May 6, 2008

Mr. ADAM ORLOV

Chicago, IL

Dear Mr. ADAM ORLOV:

A review of your application and the records maintained by the Chicago Police Department indicate that you are ineligible to register the below referenced firearm. Pursuant to Chapter 8-20 of the Municipal Code of the City of Chicago, your firearm registration(s) are denied for the following reason:

- ---- Firearm cannot be registered pursuant to Municipal Code Section 8-20-050. Hanguns cannot be registered.
- ---- A registration certificate was not obtained prior to the applicant taking possession of the firearm in violation of 8-20-090. (filing time)

The following firearm(s) are affected by this notification:

Registration NumberMake/ManufacturerModelSerial NumberD007411SS.I.G. (Swiss Industriel
Gesellshaft),Sig-Arms,Sig-SauerP220G247678

Pursuant to the Municipal Code Section 8-20-130, you may file a written request for hearing before the Mayor's License Commission. This request for hearing must be made in writing or by fax within 10 days after receipt of this notice. The request should be sent to:

Municipal Division Chief Department of Administration Hearings Municipal Hearings Division 740 N. Sedgwick, 2nd Floor Chicago, IL 60610

The request can be faxed to (312) 742-8248

If you do not appeal this denial, you are directed to do one of the following: 1) peaceably surrender to the Chicago Police Department the firearm for which you were denied registration, or 2) remove your unregistered firearm(s) from the City of Chicago corporate limits within 10 days fo receiving this notification or within 3 days after notification of an unfavorable decision by the Mayor's License Commission, or 3) otherwise lawfully dispose of your interest in such firearm(s).

If the subject firearm has already been sold or transferred, complete the enclosed Firearm Dispositon Form(CPD-31.610) and mail the hard copy directly to the Gun Registration Program. If you are surrendering a firearm, you should call "911" and a police officer will pick up the weapon. The police officer will send the form to the Gun Registration Program. You Should retain the top copy of this form for your records.

Gun Registration Program Chicago Police Department City of Chicago / Department of Police Gun Registration Program 3510 S. Michigan Avenue, Room 1027 Chicago, Illinois 60653 (312) 745-5164



Richard M. Daley, Mayor Dana V. Starks, Interim Superintendent of Police

January 3, 2008

Ms. COLLEEN LAWSON

Chicago, IL

Dear Ms. COLLEEN LAWSON:

A review of your application and the records maintained by the Chicago Police Department indicate that you are ineligible to register the below referenced firearm. Pursuant to Chapter 8-20 of the Municipal Code of the City of Chicago, your firearm registration(s) are denied for the following reason:

--- Firearm cannot be registered pursuant to Municipal Code Section 8-20-050. Hanguns cannot be registered.

The following firearm(s) are affected by this notification:

Registration NumberMake/ManufacturerModelSerial NumberD006489SSmith & WessonM&PMPP8429

Pursuant to the Municipal Code Section 8-20-130, you may file a written request for hearing before the Mayor's License Commission. This request for hearing must be made in writing or by fax within 10 days after receipt of this notice. The request should be sent to:

Municipal Division Chief Department of Administration Hearings Municipal Hearings Division 740 N. Sedgwick, 2nd Floor Chicago, IL 60610

The request can be faxed to (312) 742-8248

If you do not appeal this denial, you are directed to do one of the following: 1) peaceably surrender to the Chicago Police Department the firearm for which you were denied registration, or 2) remove your unregistered firearm(s) from the City of Chicago corporate limits within 10 days fo receiving this notification or within 3 days after notification of an unfavorable decision by the Mayor's License Commission, or 3) otherwise lawfully dispose of your interest in such firearm(s).

If the subject firearm has already been sold or transferred, complete the enclosed Firearm Dispositon Form(CPD-31.610) and mail the hard copy directly to the Gun Registration Program. If you are surrendering a firearm, you should call "911" and a police officer will pick up the weapon. The police officer will send the form to the Gun Registration Program. You Should retain the top copy of this form for your records.

Gun Registration Program Chicago Police Department Case 1:08-cv-03645

Document 34-7

Filed 07/31/2008

Page 1 of 1

City of Chicago / Department of Police Gun Registration Program 3510 S. Michigan Avenue, Room 1027 Chicago, Illinois 60653 (312) 745-5164



Richard M. Daley, Mayor Jody P. Weis, Superintendent of Police

January 23, 2008

Mr. DAVID LAWSON

Chicago, IL

Dear Mr. DAVID LAWSON:

A review of your application and the records maintained by the Chicago Police Department indicate that you are ineligible to register the below referenced firearm. Pursuant to Chapter 8-20 of the Municipal Code of the City of Chicago, your firearm registration(s) are denied for the following reason:

- ---- Firearm cannot be registered pursuant to Municipal Code Section 8-20-050. Hanguns cannot be registered.
- ---- A registration certificate was not obtained prior to the applicant taking possession of the firearm in violation of 8-20-090. (filing time)

The following firearm(s) are affected by this notification:

Registration Number Make/Manufacturer

Model

Serial Number

D006343L

Springfield Armory, Geneseo, II

M₁

3031203

Pursuant to the Municipal Code Section 8-20-130, you may file a written request for hearing before the Mayor's License Commission. This request for hearing must be made in writing or by fax within 10 days after receipt of this notice. The request should be sent to:

Municipal Division Chief Department of Administration Hearings Municipal Hearings Division 740 N. Sedgwick, 2nd Floor Chicago, IL 60610

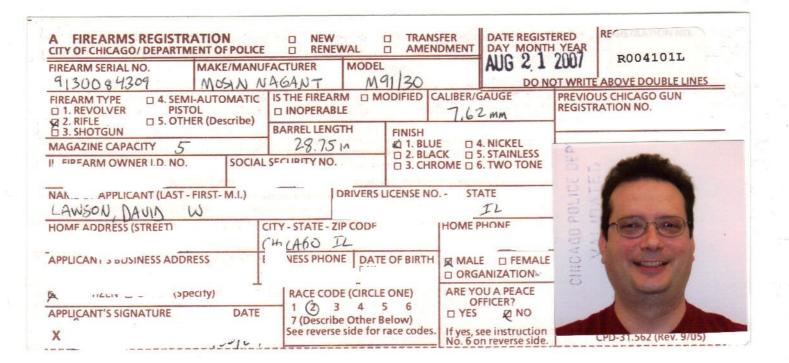
The request can be faxed to (312) 742-8248

If you do not appeal this denial, you are directed to do one of the following: 1) peaceably surrender to the Chicago Police Department the firearm for which you were denied registration, or 2) remove your unregistered firearm(s) from the City of Chicago corporate limits within 10 days fo receiving this notification or within 3 days after notification of an unfavorable decision by the Mayor's License Commission, or 3) otherwise lawfully dispose of your interest in such firearm(s).

If the subject firearm has already been sold or transferred, complete the enclosed Firearm Dispositon Form(CPD-31.610) and mail the hard copy directly to the Gun Registration Program. If you are surrendering a firearm, you should call "911" and a police officer will pick up the weapon. The police officer will send the form to the Gun Registration Program. You Should retain the top copy of this form for your records.

Gun Registration Program Chicago Police Department

FIREARM SERIAL NO. MAKE/MANUI	Downwar 34 FACTURER MODEL	L1878 COACH	AUG 2 1	2007 R004100L
FIREARM TYPE 4. SEMI-AUTOMATIC PISTOL 2. RIFLE 5. OTHER (Describe)	IS THE FIREARM ☐ M		ga -	PREVIOUS CHICAGO GUN REGISTRATION NO.
⊠ 3. SHOTGUN MAGAZINE CAPACITY Z	BARREL LENGTH	FINISH 1. BLUE	☐ 4. NICKEL	-
IL. FIREARM OWNER I.D. NO. SOCIAL	SECLIBITATION	☐ 3. CHROMI	☐ 5. STAINLESS E ☐ 6. TWO TONE	0 0
NAME OF APPLICANT (LAST - FIRST-M.I.)	DRIVERS L	ICENSE NO	STATE	OF THE PROPERTY OF THE PROPERT
	CHICAGO, IL	ТНО	ME PHONE	8 2
ADDI ICANT'S BUSINESS ADDRESS		MC	MALE FEMALE ORGANIZATION	HICA
U.S. CITIZEN DOTTER (Specity)	1 (2) 3 4	5 6	OFFICER?	
APPLICANT'S SIGNATURE DATE X	7 (Describe Other B See reverse side for I	race codes. If	yes, see instruction 5.6 on reverse side.	CPD-31.562 (Rev. 9/05)



Case 1:08-cv-03645 A FIREARMS REGISTRATION CITY OF CHICAGO/ DEPARTMENT OF POLICE	Document 34	-8 Filed 07 TRANSFER AMENDMENT	/31/2008 DATE REGISTE DAY MONTH	YEAR
FIREARM SERIAL NO. MAKE/MANUF 750304 SCHMIDI	RUBIN I	1931	MAY Q3NE	R003169L SWRITE ABOVE DOUBLE LINES
FIREARM TYPE 4. SEMI-AUTOMATIC 1. REVOLVER PISTOL 2. RIFLE 5. OTHER (Describe)	IS THE FIREARM □ M □ INOPERABLE	ODIFIED CALIBER/O		PREVIOUS CHICAGO GUN REGISTRATION NO.
3. SHOTGUN MAGAZINE CAPACITY 6	BARREL LENGTH		I. NICKEL 5. STAINLESS	
NAME OF APPLICANT (LAST - FIRST-M.I.)	DRIVERS	LICENSE NO ST	IL	
The state of the s	HI CAGO, FL	HOME	HONE	E -
APPLICANT'S BUSINESS ADDRESS B	USINESS PHONE DAT	E OF BIRTH MAL □ ORG	E FEMALE	
□ U.S. CITIZEN □ OTHER (Specify) APPLICANT'S SIGNATURE DATE	RACE CODE (CIRCLE 1 (2) 3 4	5 6 O	FICER?	
X	7 (Describe Other I See reverse side for	race codes. If yes, s	ee instruction n reverse side.	CPD-31.562 (Rev. 9/05)

FIREARM SERIAL NO. A 2515	MAKE/MANU MAUSEY		1,48	Name and Address of the Owner, where the Owner, which is the Owner, where the Owner, where the Owner, where the Owner, which is the Owner, where the Owner, which is the Ow	OT WRITE ABOVE DOUBLE LINES
☐ 1. REVOLVER PIS	MI-AUTOMATIC TOL HER (Describe)	IS THE FIREARM ☐ M ☐ INOPERABLE	ODIFIED CALIBER/	GAUGE Mm	PREVIOUS CHICAGO GUN REGISTRATION NO.
☐ 3. SHOTGUN	5	BARREL LENGTH		4. NICKEL	
IL, FIRFARM OWNER I.D. NO	SOCIAL	SECURITY NO.	2. BLACK :: 3. CHROME ::	5. STAINLESS 6. TWO TONE	
LAWSON, DAVID	- FIRST- M.I.,	VIVERS	LICENSE NO ST	ATE	A PER
HOME ADDRESS (STREET)		CHICAGO IL	HUME	PHONE	9 5
APPLICAN'I 5 BUSINESS ADI	DRESS	BUSINESS PHONE DAT	OF BIRTH MAL ORG	E FEMALE ANIZATION	No.
U.S. CITIZEN D OTHER ()		RACE CODE (CIRCLE 1 (2) 3 4	5 6 0	OU A PEACE FFICER?	ë //
APPLICANT'S CICHATURE	DATE	7 (Describe Other E See reverse side for	Below) Trace codes. If yes,	see instruction on reverse side.	CPD-31.562 (Rev. 9/05)

FIREARM SERIAL NO. MAKE/MA	NUFACTURER MODE	22	SEP 2 5	2007 R004575L
FIREARM TYPE 4. SEMI-AUTOMAT 1. REVOLVER PISTOL 2. RIFLE 5. OTHER (Describe	□ INOPERABLE	The state of the s	ER/GAUGE	PREVIOUS CHICAGO GUN REGISTRATION NO.
□ 3. SHOTGUN MAGAZINE CAPACITY / Ô	BARREL LENGTH	FINISH 1. BLUE	☐ 4. NICKEL	R004575L
NAME OF APPLICANT (LAST - FIRST-M.I.)	Dantes	NSE NO	STATE	
HOME C/CTBEET)	CHI (AND TI	HOI	ME PHONE	
APPLICANT'S BUSINESS ADDRESS		1	MALE FEMALE	The state of the s
	RACE CODE (CIRCLE	TONES AD	E YOU A PEACE	TS A STATE OF THE
CU.S. CITIZEN D UTTER (Specify)	I DACE CODE /CIDCLE	CAIE! AD	E VOLLA DEACE	

FIREARM SERIAL NO. MAKE/MANU 245523 MAJSCR	% N	196	JAN 1 /	TWRITE ABOVE DOUBLE LINES
FIREARM TYPE 1. REVOLVER PISTOL PISTOL S-2. RIFLE 5. OTHER (Describe)	IS THE FIREARM ☐ M	ODIFIED CA	6.5 nm	PREVIOUS CHICAGO GUN' REGISTRATION NO.
3. SHOTGUN MAGAZINE CAPACITY	BARREL LENGTH	FINISH 1. BLUE		
NAME OF APPLICANT (LAST - FIRST-M.I.)	DRIVERS I	☐ 2. BLACI ☐ 3. CHRO	ME 6. TWO TONE	ATT TO THE TANK OF THE PARTY OF
	CITY-STATE-ZIP CODE	[HOME PHONE	40
APPLICANT 5 BUSINESS		*40 VB	MALE FEMALE ORGANIZATION	23
□ U.S. CHIZEN □ OTHER (Specify)	RACE CODE (CIRCLE ONE) 1 (27 3 4 5 6		ARE YOU A PEACE OFFICER?	
APPLICANT'S SIGNATURE DATE X	7 (Describe Other B See reverse side for	race codes.	☐ YES	CPD-31,562 (Rev. 9/05)

	A FIREARMS REGISTR	STYON ENTOPPOLICE	D NEW	☐ TRANSFER	DATE REGISTERSO	REST
	C961064M	REMINGTON	VINER MODE	L THURSS	JAN 19 2008	R002419L
83	STEARM IMPE 1 4.5EM. 11.1 REVOLVER FISTO C 2.8P E F 5.01PP \$ 5.5PCTGUN	RiDopariber 1922	ine firearm it w Noterable Rrellength	SSI SSI SSI	GAUGE (posy?)	EUS LATEAGO GUN RATION NO.
	CANGRACINE CAPACITY 5 CLITTERS OWNER LD. NO.		Son National	PINISM * 1.5LUE E : 1.12.8LACH E : 1.3.CHNOME E :	ingrel Stablens	
	Name OF Abrobance (12817)	TOTAL STATE		TERSENO, PERSENO.	107	
	LAWSON DAVID, u	CITY.	Stays-th-augs		IL .	
1,5	PPELCARY SEJSTREST ADDRE	i CHre	CAGO IL	<u>)</u> SOF DRAW X MALI	E II FEMALE	
	Rus. Chieff L. Cher (Spec Affiliant Ludnature	i ëyri	ACI IDOI VIRUS	7 ZI GREK 1383 - 6 VE VA	AVIZAT DA POTEN	
	X	X 2000 AND 400	l ϕ s * s * (9-1), the Other D	Grucovez. Hyes.sa		
	A PAREARMS REGISTRA	ANDON INTOFFOLICE	A STEVACE			[REC
	A PAREAMMS REGISTRA GOT OF CHICAGO, DEPARTMA PREARM SERVAL NO. C96/C64M FIREMISS TYPE 0 4. SEMI-	MAKEMANLHOTE REMINGTO	700 mode N 875	EXMESS	JAN 1 9 2007	R002419L
	T. REVOLVER PISTO T. B. BELE D. S. OTHY	L i (Describe)	NOPERABLE	ODERFO (CALIBERIO 1 2 90	AUGE (BEER)	EARCYEQUITALE UNISS US CHICASO BUR PATICA NO
	Magazins Cafatty 🗡 L FREAMS CI	5000	REVENSOR	MINDS MINDS	. AMCME) . STAFFE	
	LAWSON DAY D	Para viti u		i da grome da Cente volumba		
	l.	777 tti.	FATE-LL COM	. NUMBER	\mathcal{I}	
٠.	TOWN IN A CRIMELE ADDRESS	a BUSIMA	460 JL 55 70 CNE DA	THE PROOF OF GRANT	: =	
	(um Gralla Louder Gree). Britande Signature		O 3 1 5	Ane you	RIZATION PAPEACE CIENT	
	1 2-	5.7	sidescribe (Lither 5 a Bravesse side for ro	low) : Dikkf Grandeskij Hyestaus	X AC	

OTIS McDONALD, et al.,) Case No. 08-CV-3645
Plaintiffs,) DECLARATION OF OTIS MCDONALD
v.	į
CITY OF CHICAGO,)
Defendant.)
))

DECLARATION OF OTIS MCDONALD

- I, Otis McDonald, am competent to state, and declare the following based on my personal knowledge:
- 1. I tried to register a handgun for possession inside my Chicago home. Exhibit A is a true and correct copy of the city's rejection of my handgun application (with some personal information redacted).
- I fear arrest, criminal prosecution, incarceration, and fine if I were to possess a handgun within my home. I presently intend to possess a handgun within the home for self-defense, but am prevented from doing so by the city's active enforcement of the handgun ban as outlined in their letter to me.
- 3. After my handgun application was denied, I tried to communicate to the police that the handgun had never been in the city, but the police insisted that I completely dispose of the handgun. I did so, and reported that event to the city on the proper form, but have since reacquired the handgun. The handgun is not kept in the city. I still intend to register the handgun

and would do so but for the fact of the city's handgun ban.

4. I own a lawfully registered shotgun. The shotgun registration application was approved by the city on June 12, 2008. On June 19, 2008, I visited the gun registration office and asked about the delay in receiving the registration certificate. An officer I believe is named Passiki gave me a printout of my registration records, and noted in his writing that the shotgun registration was approved June 12. Exhibit B is a true and correct copy of that printout. I've since been told that the certificate itself should be in the mail to me shortly. I fear arrest, criminal prosecution, incarceration, and fine if I were to possess my shotgun in Chicago without reregistering it annually.

I declare under penalty of perjury that the foregoing is true and correct.

Executed this the 3 day of July, 2008

Olis McDonald

OTIS McDONALD, et al.,) Case No. 08-CV-3645
Plaintiffs,) DECLARATION OF ADAM ORLOV
v.)
CITY OF CHICAGO,)
Defendant.	<u> </u>

DECLARATION OF ADAM ORLOV

- I, Adam Orlov, am competent to state, and declare the following based on my personal knowledge:
- 1. I tried to register a handgun for possession inside my Chicago home. Exhibit C is a true and correct copy of the city's rejection of my handgun application (with some personal information reducted).
- I fear arrest, criminal prosecution, incarceration, and fine if I were to possess a handgun within my home. I presently intend to possess a handgun within the home for self-defense, but am prevented from doing so by the city's active enforcement of the handgun ban as outlined in their letter to me. I have never brought my handgun into Chicago, except during the time I was employed as a police officer in Evanston, and it was my service weapon.

I declare under penalty of perjury that the foregoing is true and correct.

Executed this the 30 day of July, 2008

OTIS McDONALD, et al.,) Case No. 08-CV-3645
Plaintiffs,) DECLARATION OF) COLLEEN LAWSON
v.	}
CITY OF CHICAGO,	{
Defendant.	j
- Marie - Mari	j

DECLARATION OF COLLEEN LAWSON

- I, Colleen Lawson, am competent to state, and declare the following based on my personal knowledge:
- 1. I tried to register a handgun for possession inside my Chicago home. Exhibit D is a true and correct copy of the city's rejection of my handgun application (with some personal information reducted).
- I fear arrest, criminal prosecution, incarceration, and fine if I were to possess a handgun within my home. I presently intend to possess a handgun within the home for self-defense, but am prevented from doing so by the city's active enforcement of the handgun ban as outlined in their letter to me. I have never brought my handgun into Chicago.

I declare under penalty of perjury that the foregoing is true and correct.

Executed this the 29 day of July 2008

Colleen Lawson

OTIS McDONALD, et al.,) Case No. 08-CV-3645
Plaintiffs,)) DECLARATION OF) DAVID LAWSON
v.)
CITY OF CHICAGO,)
Defendant.)
))

DECLARATION OF DAVID LAWSON

- I, David Lawson, am competent to state, and declare the following based on my personal knowledge:
- 1. I tried to register a handgun for possession inside my Chicago home. Exhibit E is a true and correct copy of the city's rejection of my handgun application (with some personal information redacted).
- I fear arrest, criminal prosecution, incarceration, and fine if I were to possess a handgun within my home. I presently intend to possess a handgun within the home for self-defense, but am prevented from doing so by the city's active enforcement of the handgun ban as outlined in their letter to me. I have never brought my handgun into Chicago.
- 3. I own various guns lawfully registered in the city, which I keep at my home. Exhibit F is a true and correct copy of my firearm registration certificates (with some personal information redacted).

- 4. I fear arrest, criminal prosecution, incarceration, and fine if I were to continue possessing these guns in Chicago without re-registering them annually.
- 5. On May 4, 2008, the registration for one of my rifles, a K31, lapsed. The rifle thus became permanently unregisterable within the City of Chicago. I therefore removed the rifle from my Chicago home and now keep it outside the City of Chicago. I fear arrest, criminal prosecution, incarceration, and fine if I were to possess the lapsed K31 rifle within my Chicago home without benefit of registration.
- 6. In 2007, I applied to purchase a rifle from the federal Civilian Marksmanship Program ("CMP"). On October 18, 2007, I was informed via email that my application was granted and the rifle would be delivered to my Chicago home. The CMP requires that delivery be made to my Chicago home, because that is the address listed both in my driving license and Illinois Firearms Owner Identification Card.
- 7. On October 19, 2007, the CMP rifle arrived at my home via the U.S. Postal Service. I thus had approximately a day's notice that I would be receiving the CMP rifle. Only upon receiving the CMP rifle could I learn the gun's serial number, necessary to apply for a Chicago registration certificate for the firearm.
- 8. I relocated the rifle outside of Chicago and, on November 30, 2007 applied to register the rifle. I was unable to complete the registration process any earlier on account of travel. On December 11, 2007, that application was refused because I did not effectuate registration of the rifle prior to taking possession of it.
- 9. I appealed the denial of my CMP rifle registration to the city's Department of Administrative Hearings. The city denied my appeal. Exhibit G is a true and correct copy of the administrative decision in that case (with some personal information redacted).

I presently intend to possess the CMP rifle within my home, but am prevented 10. from doing so only by the city's active enforcement of the pre-acquisition registration requirement and now unregisterable status of that firearm. I fear arrest, criminal prosecution, incarceration, and fine if I were to possess this rifle within my home.

I declare under penalty of perjury that the foregoing is true and correct.

Executed this the 31^{57} day of $\sqrt{31}$, 2008

OTIS McDONALD, et al.,) Case No. 08-CV-3645
)
Plaintiffs,) DECLARATION OF
) ALAN GOTTLIEB
V.)
8	26)
CITÝ OF CHICAGO,		ý
		`).
Defendant.)
游		j
8		

DECLARATION OF ALAN GOTTLIEB

I, Alan Gottlieb, am competent to state, and declare the following based on my personal knowledge:

- I am the Founder and Executive Vice President of the Second Amendment
 Foundation, Inc.
- 2. The Second Amendment Foundation, Inc. ("SAF") is a non-profit membership organization incorporated under the laws of Washington with its principal place of business in Bellevue, Washington. SAF has over 600,000 members and supporters nationwide, including many in Chicago. The purposes of SAF include education, research, publishing and legal action focusing on the Constitutional right to privately own and possess firearms, and the consequences of gun control.

SAF has individual members and supporters who are adversely impacted by the 3. laws being challenged in this litigation.

I declare under penalty of perjury that the foregoing is true and correct.

Executed this the $29^{\text{TM}}_{\text{day of }}$ JULY, 2008

Han M. Hottlieb

OTIS McDONALD, et al.,) Case No. 08-CV-3645
Plaintiffs,) DECLARATION OF) RICHARD PEARSON
v.)
CITY OF CHICAGO,	}
Defendant.	

DECLARATION OF RICHARD PEARSON

- I, Richard Pearson, am competent to state, and declare the following based on my personal knowledge:
 - 1. I am the Executive Director of the Illinois State Rifle Association.
- 2. The Illinois State Rifle Association ("ISRA") is a non-profit membership organization incorporated under the laws of Illinois with its principal place of business in Chatsworth, Illinois. ISRA has over 17,000 members and supporters in Illinois, including many in Chicago. The purposes of ISRA include securing the Constitutional right to privately own and possess firearms within Illinois, through education, outreach, and litigation.

Case 1:08-cv-03645 Document 34-14 Filed 07/31/2008 Page 2 of 2

3. ISRA has individual members and supporters who are adversely impacted by the laws being challenged in this litigation.

I declare under penalty of perjury that the foregoing is true and correct.

Executed this the 30 day of July, 2008

Rubal a Pearen